# REPORT OF THE AUDIT OF THE CUMBERLAND COUNTY FISCAL COURT

For The Fiscal Year Ended June 30, 2002



# EDWARD B. HATCHETT, JR. AUDITOR OF PUBLIC ACCOUNTS www.kyauditor.net

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#### **EXECUTIVE SUMMARY**

# AUDIT EXAMINATION OF THE CUMBERLAND COUNTY FISCAL COURT

#### For The Fiscal Year Ended June 30, 2002

The Auditor of Public Accounts has completed the Cumberland County Fiscal Court audit for fiscal year ended June 30, 2002. We have issued an unqualified opinion on the financial statements taken as a whole. Based upon the audit work performed, the financial statements are presented fairly in all material respects.

#### **Financial Condition:**

Cash Balances increased by \$373,633 from the beginning of the year, resulting in a cash surplus of \$1,299,224 as of June 30, 2002.

#### **Debt Obligations:**

Total bonded debt principal as of June 30, 2002, was \$2,352,000. Future collections of \$3,290,548 are needed to pay all bonded debt principal and interest.

Capital lease principal agreements totaled \$105,411 as of June 30, 2002. Future principal and interest payments of \$117,744 are needed to meet these obligations.

Bond anticipation note principal as of June 30, 2002, was \$553,503.

#### **Report Comment:**

• The County Should Have Required Depository Institutions To Pledge Or Provide Additional Collateral Of \$655,972 And Entered Into A Written Agreement To Protect Deposits

CONTENTS	PAGE

INDEPENDENT AUDITOR'S REPORT	
CUMBERLAND COUNTY OFFICIALS	
STATEMENT OF ASSETS, LIABILITIES, AND EQUITY ARISING FROM CASH TRANSACTIONS	
STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN CASH BALANCES	2
NOTES TO FINANCIAL STATEMENTS	1
SUPPORTING SCHEDULES:	
COMPARATIVE SCHEDULE OF BUDGETED TO ACTUAL OPERATING REVENUE	7
SCHEDULE OF OPERATING REVENUE	ĺ
COMPARATIVE SCHEDULE OF FINAL BUDGET AND BUDGETED EXPENDITURES	5
SCHEDULE OF UNBUDGETED EXPENDITURES	)
REPORT ON COMPLIANCE AND ON INTERNAL CONTROL OVER FINANCIAL REPORTING BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS	3
COMMENT AND RECOMMENDATION 47	7
APPENDIX A:	
CERTIFICATION OF COMPLIANCE - LOCAL GOVERNMENT ECONOMIC ASSISTANCE PROGRAMS	
APPENDIX B:	
CUMBERLAND COUNTY TOURIST COMMISSION AUDIT	



# EDWARD B. HATCHETT, JR. AUDITOR OF PUBLIC ACCOUNTS

To the People of Kentucky
Honorable Paul E. Patton, Governor
Gordon C. Duke, Secretary
Finance and Administration Cabinet
Dana Mayton, Secretary, Revenue Cabinet
Honorable Donna Thurman-Knight, Cumberland County Judge/Executive
Members of the Cumberland County Fiscal Court

#### **Independent Auditor's Report**

We have audited the accompanying statement of assets, liabilities, and equity balances arising from cash transactions of Cumberland County, Kentucky, as of June 30, 2002, and the statement of cash receipts, cash disbursements, and changes in cash balances for the year then ended. These financial statements are the responsibility of the Cumberland County Fiscal Court. Our responsibility is to express an opinion on these financial statements based on our audit. We did not audit the financial statements of the Cumberland County Tourist Commission. Those financial statements were audited by other auditors whose report has been furnished to us, and our opinion, insofar as it relates to the amounts included for the Cumberland County Tourist Commission, is based on the report of the other auditors.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States, and the Audit Guide for Fiscal Court Audits issued by the Auditor of Public Accounts, Commonwealth of Kentucky. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As described in Note 1, Cumberland County, Kentucky, prepares its financial statements on a prescribed basis of accounting that demonstrates compliance with the modified cash basis and laws of Kentucky, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

To the People of Kentucky
Honorable Paul E. Patton, Governor
Gordon C. Duke, Secretary
Finance and Administration Cabinet
Dana Mayton, Secretary, Revenue Cabinet
Honorable Donna Thurman-Knight, Cumberland County Judge/Executive
Members of the Cumberland County Fiscal Court

In our opinion, based on our audit and the report of other auditors, the accompanying financial statements referred to above present fairly, in all material respects, the assets, liabilities, and equity balances of Cumberland County, Kentucky as of June 30, 2002, and its receipts and disbursements for the year then ended in conformity with the modified cash basis of accounting.

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated January 21, 2003 on our consideration of Cumberland County, Kentucky's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grants. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> and should be read in conjunction with this report in considering the results of our audit.

The accompanying financial information listed as supporting schedules in the table of contents is presented for purposes of additional analysis and is not a required part of the financial statements of Cumberland County, Kentucky. Such information has been subjected to the auditing procedures applied in the audit of the financial statements and, in our opinion, is fairly stated, in all material respects, in relation to the financial statements taken as a whole.

Based on the results of our audit, we present the accompanying comment and recommendation, included herein, which discusses the following report comment:

• The County Should Have Required Depository Institutions To Pledge Or Provide Additional Collateral Of \$655,972 And Entered Into A Written Agreement To Protect Deposits

Respectfully submitted,

Edward B. Hatchett, Jr. Auditor of Public Accounts

Audit fieldwork completed - January 21, 2003

## **CUMBERLAND COUNTY OFFICIALS**

For The Fiscal Year Ended June 30, 2002

#### **Fiscal Court Members:**

Donna Thurman-Knight County Judge/Executive

Frankie Sells Magistrate
Dewey Earl Branham Magistrate
Thomas J. Brown Magistrate
Lester Long Magistrate

#### **Other Elected Officials:**

Lindsey Bell County Attorney

Floyd Branham Jailer

Betty Hogan County Clerk

Hazel Jones Circuit Court Clerk

James Pruitt Sheriff

Gina Watson Property Valuation Administrator

Gary White Coroner

#### **Appointed Personnel:**

Deborah Staley County Treasurer

Deborah Staley Occupational Tax Collector

Eugenia Ferguson Finance Officer

Ricky Melton Road Supervisor

Deborah Staley Solid Waste Coordinator

# STATEMENT OF ASSETS, LIABILITIES, AND EQUITY ARISING FROM CASH TRANSACTIONS

## CUMBERLAND COUNTY STATEMENT OF ASSETS, LIABILITIES, AND EQUITY ARISING FROM CASH TRANSACTIONS

June 30, 2002

	Governmental Fund Types						
	(	General		Special evenue		Capital Projects	 Debt Service
Assets and Other Resources							
Assets							
Cash and Cash Equivalents Restricted Cash- Payroll Tax Account	\$	776,769 5,150	\$	6,953	\$		\$ 515,502
Total Assets	\$	781,919	\$	6,953	\$		\$ 515,502
Other Resources							
Amounts to be Provided in Future Years for: Capital Lease Agreements- Principal Payments (Note 6) Voting Machines Grader Bonds Principal Payments (Note 5) Health Services Corporation: Hospital Bond Fund - 1992 Series Bond Anticipation Note Payments- Principal Payments (Note 7) Public Properties Corporation: Justice Center Construction Fund	\$	3,114 102,297	\$		\$	553,503	\$ 2,244,335
Total Other Resources	\$	105,411	\$	0	\$	553,503	\$ 2,244,335
Total Assets and Other Resources	\$	887,330	\$	6,953	\$	553,503	\$ 2,759,837

CUMBERLAND COUNTY STATEMENT OF ASSETS, LIABILITIES, AND EQUITY ARISING FROM CASH TRANSACTIONS June 30, 2002 (Continued)

Totals (Memorandum Only) Primary Government

\$ 1,299,224
5,150
\$ 1,304,374

\$ 3,114 102,297

2,244,335

\$ 2,903,249

\$ 4,207,623

CUMBERLAND COUNTY STATEMENT OF ASSETS, LIABILITIES, AND EQUITY ARISING FROM CASH TRANSACTIONS June 30, 2002 (Continued)

	Governmental Fund Types							
	(	General		Special Revenue	]	Capital Projects		Debt Service
Liabilities and Equity								
<u>Liabilities</u>								
Payroll Tax Account Capital Lease Obligation- Principal Payments (Note 6)	\$	5,150	\$		\$		\$	
Voting Machines Grader		3,114 102,297						
Bonds Principal Payments (Note 5) Health Services Corporation:								
Hospital Bond Fund - 1992 Series Bond Anticipation Note- Principal Payment (Note 7)						553,503		2,352,000
Total Liabilities	\$	110,561	\$	0	\$	553,503	\$	2,352,000
<u>Equity</u>								
Fund Balances:	Ф	240.072	Ф	6.052	ф		Ф	407.027
Reserved (Note 9) Unreserved	\$	240,973 535,796	\$	6,953	\$		\$	407,837
Total Equity	\$	776,769	\$	6,953	\$	0	\$	407,837
Total Liabilities and Equity	\$	887,330	\$	6,953	\$	553,503	\$	2,759,837

CUMBERLAND COUNTY STATEMENT OF ASSETS, LIABILITIES, AND EQUITY ARISING FROM CASH TRANSACTIONS June 30, 2002 (Continued)

Totals (Memorandum Only) Primary Government

\$ 5,150
3,114 102,297
2,352,000
553,503
\$ 3,016,064
\$ 655,763 535,796
\$ 1,191,559
\$ 4,207,623



# STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN CASH BALANCES

## CUMBERLAND COUNTY STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN CASH BALANCES

For The Fiscal Year Ended June 30, 2002

General Fund Types

Cash Receipts	(M	Totals emorandum Only)	General Fund	]	Road and Bridge Fund	J;	ail Fund_
Schedule of Operating Revenue	\$	2,956,584	\$ 1,781,880	\$	1,100,839	\$	44,879
Other Financing Sources:							
Transfers In		459,965	394,965		5,000		60,000
Bond Anticipation Note		553,503	<b>7</b> < 000		00.000		
Kentucky Advance Revenue Program		155,000	56,000		99,000		
Lease-Rental Income		215,808	 				
Total Cash Receipts	\$	4,340,860	\$ 2,232,845	\$	1,204,839	\$	104,879
Cash Disbursements							
Comparative Schedule of Final Budget							
and Budgeted Expenditures	\$	2,877,688	\$ 1,800,209	\$	947,656	\$	111,278
Other Financing Uses:							
Schedule of Unbudgeted Expenditures		278,538					
Transfers Out		459,965	65,000		120,000		
Bonds:							
Principal Paid		61,000					
Interest Paid		120,650					
Capital Lease Agreements - Principal Paid		14,386	9,192		5,194		
Kentucky Advance Revenue Program							
Repaid		155,000	 56,000		99,000		
Total Cash Disbursements	\$	3,967,227	\$ 1,930,401	\$	1,171,850	\$	111,278
Excess (Deficiency) of Cash Receipts							
Over (Under) Cash Disbursements	\$	373,633	\$ 302,444	\$	32,989	\$	(6,399)
Cash Balance July 1, 2001		925,591	 325,779		94,980		16,905
Cash Balance June 30, 2002	\$	1,299,224	\$ 628,223	\$	127,969	\$	10,506

## CUMBERLAND COUNTY STATEMENT OF CASH RECEIPTS, CASH DISBURSEMENTS, AND CHANGES IN CASH BALANCES For The Fiscal Year Ended June 30, 2002 (Continued)

	General Fund Type	Re	pecial evenue nd Type	Capital Projects Fund Type			Debt Service	
Local Government Economic Assistance Fund		Fund Type  Fire  Protection  Fund		Cu Co P Co Jus	umberland unty Public Properties orporation tice Center truction Fund	Cumberland Health Services Corporation Bond Fund		
\$	14,916	\$	3,405	\$		\$	10,665	
					553,503		215,808	
\$	14,916	\$	3,405	\$	553,503	\$	226,473	
\$	15,907	\$	2,638	\$	278,538 274,965	\$		
							61,000 120,650	
\$	15,907	\$	2,638	\$	553,503	\$	181,650	
\$	(991) 11,062	\$	767 6,186	\$	0	\$	44,823 470,679	
\$	10,071	\$	6,953	\$	0	\$	515,502	

# CUMBERLAND COUNTY NOTES TO FINANCIAL STATEMENTS

June 30, 2002

#### Note 1. Summary of Significant Accounting Policies

#### A. Reporting Entity

The financial statements of Cumberland County include the funds, agencies, boards, and entities for which the fiscal court is financially accountable. Financial accountability, as defined by Section 2100 of the GASB Codification of Governmental Accounting and Financial Reporting Standards, as amended by GASB 14, was determined on the basis of the government's ability to significantly influence operations, select the governing authority, participate in fiscal management and the scope of public service. Based upon the criteria stated in GASB 14, management has included the Cumberland County Public Properties Corporation, Cumberland Health Services Corporation Bond Fund, and Cumberland County Tourist Commission as part of the reporting entity.

#### Cumberland County Public Properties Corporation

On September 11, 2001, the Cumberland County Fiscal Court (Fiscal Court) established the Cumberland County Public Properties Corporation - Justice Center Construction Fund (Corporation) for the purpose of the acquisition and financing of public projects for and on behalf of Cumberland County. The Corporation is composed of the five members of the Fiscal Court, which includes the Cumberland County Judge/Executive and the four magistrates and has perpetual existence. Since the Fiscal Court has complete authority over this entity this makes it a component unit of the county. The financial information of this component unit is blended within the financial statements.

#### Cumberland Health Services Corporation Bond Fund

Cumberland Health Services Corporation Bond Fund was established to finance property and equipment for the Cumberland County Hospital. The County entered into a contract with the management corporation of the hospital to provide rental payments to retire the related bonds. This relationship along with the fact that the county has the authority to require the entity to maintain enough revenue to meet bond requirements makes this a component unit of the county. The financial information of the component unit is blended within the financial statements.

#### **Cumberland County Tourist Commission**

On February 25, 2000, the Cumberland County Fiscal Court (Fiscal Court) established the Cumberland County Recreational Tourist and Convention Commission (Commission) pursuant to KRS 91A.350 through KRS 91A.390 for the purpose of promoting tourism and convention activity in Cumberland County. The Commission is composed of five members appointed by the Cumberland County Judge/Executive. Three members are appointed by the County Judge/Executive from lists submitted by third parties. Two members are appointed at large by the County Judge/Executive.

Note 1. Summary of Significant Accounting Policies (Continued)

A. Reporting Entity (Continued)

<u>Cumberland County Tourist Commission</u> (Continued)

The Commission's governing body is substantially different from the Fiscal Court. However, the Commission is fiscally dependent on the Fiscal Court because the Fiscal Court controls its major source of revenue. The Commission's major source of revenue is the transient room tax. In accordance with the ordinance, the Fiscal Court collects "3% of the gross rent for every occupancy of a suite, room, or rooms charged and collected" by "every person, company, corporation, or other like or similar persons, groups, or organizations, doing business as motor courts, motels, inns, or like business in Cumberland County. These receipts are to be paid by the Fiscal Court on a monthly basis to the Cumberland County Recreational Tourism and Convention Commission. This fiscal dependency requires the Fiscal Court to include the Commission as a component unit. The Commission is not included in any other organization's reporting entity and does not provide services exclusively for the Fiscal Court; therefore, the financial activity of the Commission is presented discretely.

#### Additional - Cumberland County Constitutional Elected Officials

- Circuit Court Clerk
- County Attorney
- County Clerk
- County Sheriff
- Property Valuation Administrator

The Kentucky constitution provides for election of the above officials from the geographic area constituting Cumberland County. Pursuant to state statute, these officials perform various services for the Commonwealth of Kentucky, its judicial courts, the fiscal court, various cities and special districts within the county, and the board of education. In exercising these responsibilities, however, they are required to comply with state laws. Audits of their financial statements are issued separately and individually and can be obtained from their respective administrative offices.

#### B. Fund Accounting

Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities. The government uses funds to report on its financial position and the results of its operations. A fund is a separate accounting entity with a self-balancing set of accounts. Cumberland County Fiscal Court's Fund Types, a definition of each, and county funds included within each fund type are listed below.

#### Note 1. Summary of Significant Accounting Policies (Continued)

#### B. Fund Accounting (Continued)

#### 1) General Fund Type

General Fund Type accounts for all financial resources except those required to be accounted for in another fund type. The Cumberland County General Fund Type includes the following county funds: General Fund, Road and Bridge Fund, Jail Fund, and Local Government Economic Assistance Fund.

#### 2) Special Revenue Fund Type

Special Revenue Fund Type accounts for the proceeds of specific revenue sources that are legally restricted to expenditures for the specified purpose. The Cumberland County Special Revenue Fund Type includes the Fire Protection fund.

#### 3) Capital Projects Fund Type

Capital Projects Fund Type accounts for financial resources to be used for acquisition of major capital facilities. The Cumberland County Public Properties Corporation - Justice Center Construction Fund of the Fiscal Court is reported as a Capital Projects Fund Type.

#### 4) Debt Service Fund Type

Debt Service Fund Type accounts for the accumulation of resources for the payment of general long-term debt principal and interest and includes funds for the Cumberland Health Services Corporation Bond Fund - 1992 Series. Debt service is provided through annual transfers from the rental revenues in the amount of the debt service requirements for the year.

#### C. Basis of Accounting

For all fund types, the county utilizes a modified cash basis of accounting, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. Under this basis of accounting, assets, liabilities, and related revenues and expenditures are recorded when they result from cash transactions, with a few exceptions. This modified cash basis recognizes revenues when received and expenditures when paid. Long-term receivables, deferred revenue, long-term obligations and amounts to be provided in future years to retire debt are recorded in the financial statements. The amount to be provided in future years to retire debt is offset by any cash or cash equivalents held by the county in a bond or debt service fund.

The State Local Finance Officer does not require the county to maintain a general fixed assets group of accounts; therefore the value of the county's fixed assets are not included in the financial statements. These fixed assets include buildings, equipment and land that are owned by the county.

#### Note 1. Summary of Significant Accounting Policies (Continued)

#### D. Legal Compliance - Budget

The Cumberland County budget is adopted on a cash basis of accounting and according to the laws of Kentucky as required by the State Local Finance Officer. The County Judge/Executive is required to submit estimated receipts and proposed expenditures to the fiscal court by May 1 of each year. The budget is prepared by fund, function, and activity and is required to be adopted by the fiscal court by July 1.

The fiscal court may change the original budget by transferring appropriations at the activity level; however, the fiscal court may not increase the total budget without approval by the State Local Finance Officer. Expenditures may not exceed budgeted appropriations at the activity level.

During the fiscal year ended June 30, 2002, the fiscal court approved an emergency budget amendment to increase the general fund budget by \$755,182 for the receipt of Enhanced Medicaid payments. These funds were subsequently paid to the Cumberland County Hospital. However, this emergency budget amendment was not received by the State Local Finance Officer for approval. Therefore the budget of the general fund was overspent by \$362,280.

Formal budgets are not adopted for the Cumberland County Public Properties Corporation - Justice Center Construction Fund (Capital Projects Fund) because the Department for Local Government does not require these funds to be budgeted. In addition, no formal budget is adopted for the Cumberland County Health Services Corporation Bond Fund - 1992 Series, (Debt Service Fund) because bond indentures and other relevant contractual provisions require specific payments to and from this fund annually. The Department for Local Government does not require this fund to be budgeted.

#### E. Cash and Investments

Cash includes amounts in bank accounts, and investments are stated at cost.

KRS 66.480 authorizes the county to invest in the following, including but not limited to, obligations of the United States and of its agencies and instrumentalities, obligations and contracts for future delivery or purchase of obligations backed by the full faith and credit of the United States, obligations of any corporation of the United States government, bonds or certificates of indebtedness of this state, and certificates of deposit issued by or other interest-bearing accounts of any bank or savings and loan institution which are insured by the Federal Deposit Insurance Corporation (FDIC) or which are collateralized, to the extent uninsured, by any obligation permitted by KRS 41.240(4).

#### Note 1. Summary of Significant Accounting Policies (Continued)

#### F. Related Organizations

A related organization is an entity for which a primary government is not financially accountable. It does not impose will or have a financial benefit or burden relationship, even if the primary government appoints a voting majority of the related organization's governing board. Based on these criteria, the following are considered related organizations of Cumberland County Fiscal Court:

Cumberland County Ambulance District Cumberland County Extension District Cumberland County Water District Cumberland County Library District

#### G. Joint Ventures

A legal entity or other organization that results from a contractual agreement and that is owned, operated, or governed by two or more participants as a separate activity subject to joint control, in which the participants retain (a) an ongoing financial interest or (b) an ongoing financial responsibility is a joint venture. Based upon these criteria, the following are considered joint ventures of Cumberland County Fiscal Court:

Burkesville-Cumberland County Industrial Development Authority Burkesville-Cumberland County Nursing Home Corporation Tri-County Animal Control Board

#### Note 2. Employee Retirement System

The county has elected to participate in the County Employees Retirement System (CERS), pursuant to KRS 78.530 administered by the Board of Trustees of the Kentucky Retirement Systems. This is a multiple-employer public retirement system which covers all eligible full-time employees. Benefit contributions and provisions are established by statute. Nonhazardous covered employees are required to contribute 5 percent of their salary to the plan. The county's contribution rate for nonhazardous employees was 6.41 percent.

Benefits fully vest on reaching five years of service for nonhazardous employees. Aspects of benefits for nonhazardous employees include retirement after 27 years of service or age 65.

Historical trend information showing the CERS' progress in accumulating sufficient assets to pay benefits when due is present in the Kentucky Retirement Systems' annual financial report.

#### Note 3. Deposits

The county maintained deposits of public funds with depository institutions insured by the Federal Deposit Insurance Corporation (FDIC). According to KRS 66.480(1)(d) and KRS 41.240(4), the depository institution should pledge or provide sufficient collateral which, together with FDIC insurance, equals or exceeds the amount of public funds on deposit at all times. In order to be valid against the FDIC in the event of failure or insolvency of the depository institution, this pledge or provision of collateral should be evidenced by an agreement between the county and the depository institution, signed by both parties, that is (a) in writing, (b) approved by the board of directors of the depository institution or its loan committee, which approval must be reflected in the minutes of the board or committee, and (c) an official record of the depository institution. As of August 31, 2001, the collateral and FDIC insurance together did not equal or exceed the amount on deposit, leaving public funds uninsured and unsecured. In addition, the Cumberland County Health Services Corporation did not have a written agreement with the depository institution securing the corporation's interest in the collateral.

The county's deposits are categorized below to give an indication of the level of risk assumed by the county as of August 31, 2001.

	Bank	Balance
Insured by FDIC	\$	200,000
Collateralized with securities held by the county's agent in the county's name		73,444
Uncollateralized and uninsured		655,972
Total	\$	929,416

#### Note 4. Lease Agreement

The county has entered into the following lease agreement:

Description	Balance 7/1/2001		Additional Borrowings	Payments		Balance June 30, 2002	
Copier	\$	3,475	\$	\$	2,163	\$	1,312

Note 5. Long-Term Debt

Cumberland County Health Services Corporation Mortgage Revenue Bonds - Series 1992

In 1992, the Cumberland County Hospital entered into a lease agreement and trust indenture with the Cumberland County Fiscal Court to pay principal and interest on Series 1992 bond issue. The bonds mature serially through January 1, 2022, and require annual principal and interest payments at rates ranging from 5.25% to 6.75% and are due annually on January 1<sup>st</sup>. The bonds are to be collateralized by all revenues generated by the Cumberland County Hospital. Under the terms of the lease agreement and trust indenture, the Cumberland County Hospital is required to maintain certain deposits with a trustee. The proceeds of the Mortgage Revenue Bonds, Series 1992 were used to finance the construction of an addition to the Cumberland County Hospital. Bond principal outstanding for the Cumberland County Health Services Corporation as of June 30, 2002 was \$2,352,000.

Fiscal Year Ended	Scheduled		Scheduled	
June 30	Interest		]	Principal
2003	\$	117,600	\$	65,000
2004		114,350		68,000
2005		110,950		73,000
2006		107,300		77,000
2007		103,450		81,000
2008-2012		451,350		484,000
2013-2017		315,150		645,000
2018-2022		133,900		859,000
T - 4 - 1-	Ф	1 454 050	Ф	2.252.000
Totals	\$ 1,454,050		\$	2,352,000

Note 6. Capital Lease Obligations

A. On October 23, 1998, Cumberland County entered into a capital lease agreement with Kentucky Associations Of Counties Leasing Trust in the amount of \$34,945. The funds were used to purchase voting machines. The county is in substantial compliance with the lease agreement as of June 30, 2002. The lease matures on October 20, 2002. The principal and interest is to be paid monthly and is based on a 4.22% interest rate. The principal balance outstanding as of June 30, 2002 was \$3,114.

Fiscal Year Ended	Scheduled		S	cheduled
June 30	Interest		I	Principal
				_
2003	\$	26	\$	3,114

#### Note 6. Capital Lease Obligations (Continued)

B. On April 24, 2002, Cumberland County entered into a capital lease agreement with Caterpillar Financial Services Corporation in the amount of \$107,492. The funds were used to purchase a road grader. The county is in substantial compliance with the lease agreement as of June 30, 2002. The lease matures on March 24, 2007. The principal and interest is to be paid monthly and is based on a 4.9% interest rate. The principal balance outstanding as of June 30, 2002 was \$102,298.

Fiscal Year Ended June 30	Scheduled Interest		Scheduled Principal	
2003	\$	4,481	\$	19,646
2004		3,518		20,610
2005		2,506		21,621
2006		1,445		22,681
2007		357		17,739
Totals	\$	12,307	\$	102,297

#### Note 7. Bond Anticipation Note

On December 11, 2001, the Cumberland County Public Properties Corporation - Justice Center Construction Fund entered into an agreement with United Community Bank for a line of credit in the form of a bond anticipation note. As of June 30, 2002 the principal liability of this bond anticipation note was \$553,503. The purpose of these monies was to pay for Justice Center construction in anticipation of issuing mortgage revenue bonds. The total amount of this bond anticipation note was subsequently repaid in full with interest upon the issuance of mortgage revenue bonds Series, 2002 on December 23, 2002.

#### Note 8. Material Grants

#### A. Blacktop Grants

Cumberland County Fiscal Court was awarded two state grants totaling \$329,323 from the Department of Highways, Transportation Cabinet, Commonwealth of Kentucky, for the purpose of blacktopping various county roads. During fiscal year 2002, the Cumberland County Fiscal Court received grant funds of \$329,323 and spent funds totaling \$268,123. The unexpended balance as of June 30, 2002, was \$61,200.

Note 8. Material Grants (Continued)

#### B. Kentucky Medicaid Assistance Program

The Cumberland County Fiscal Court entered into two Funds Transfer Agreements with the Cumberland County Hospital for the purpose of facilitating an intergovernmental transfer of funds of the Commonwealth of Kentucky in order to qualify the hospital for receipt of enhanced payments for services provided to Medicaid-eligible residents. During fiscal year 2002, the Cumberland County Fiscal Court received and transferred funds totaling \$1,090,972.

Note 9. Reserved Fund Balances

#### A. General Fund Type

The Cumberland County Fiscal Court received state grant funds from the Department for Local Government, Office of the Governor, Commonwealth of Kentucky, to assist in the construction of the Cumberland County Day Care/Early Childhood Facility Project. The unexpended balance as of June 30, 2001, was \$159,000. During fiscal year 2002, the Cumberland County Fiscal Court received federal and state grant funds totaling \$405,228 and spent funds totaling \$323,255. The unexpended balance as of June 30, 2002, was \$240,973.

#### B. Special Revenue Fund Type

The fund balance of the Special Revenue Fund Type for the Cumberland County Fiscal Court is reserved because these funds are to be used to pay the fire protection monies collected to the state. As of June 30, 2002, this reserve fund balance was \$6,953.

#### C. <u>Debt Service Fund Type</u>

The fund balance of the Debt Service Fund Type for the Cumberland Health Services Corporation, a component unit of the Cumberland County Fiscal Court, is reserved because these funds are to be used for the retirement of bonded debt. As of June 30, 2002, this reserved fund balance was \$407,837.

Note 10. Closure and Post Closure Care Cost of Ferrill & Stockton Solid Waste Landfill

State and federal laws and regulations required Cumberland and Clinton County Fiscal Courts to place a final cover on its Municipal Solid Waste Landfill site when it stopped accepting waste and to perform certain maintenance and monitoring functions at the site for two years after closure. Closure and post closure care costs have been paid as they were incurred after the date the landfill stopped accepting waste.

Note 10. Closure and Post Closure Care Cost of Ferrill & Stockton Solid Waste Landfill (Continued)

The original estimated cost of closure was \$52,999. This did not include manpower. These costs have been absorbed through the use of road fund equipment and personnel. This responsibility has been shared by both Cumberland and Clinton County. The counties were released from further groundwater monitoring September 22, 2000. The counties received a new permit on February 16, 2001 extending the expiration date of their previous permit to September 6, 2002. The expected additional costs related to closure or post closure care includes completing the requirements related to the final cap, which included grading, fertilizing, and seeding.

#### Note 11. Insurance

For the fiscal year ended June 30, 2002, Cumberland County was a member of the Kentucky Association of Counties' All Lines Fund (KALF). KALF is a self-insurance fund and was organized to obtain lower cost coverage for general liability, property damage, public officials' errors and omissions, public liability, and other damages. The basic nature of a self-insurance program is that of a collectively shared risk by its members. If losses incurred for covered claims exceed the resources contributed by the members, the members are responsible for payment of the excess losses.

Note 12. Subsequent Events

On July 1, 2002, the Cumberland County Fiscal Court rescinded the county's occupational tax.

On December 23, 2002, the Cumberland County Public Properties Corporation - Justice Center Project issued \$5,560,000 in Mortgage Revenue Bonds Series 2002.

On December 23, 2002, the Cumberland County Public Properties Corporation - Justice Center Project repaid the entire bond anticipation note (including interest) in the amount of \$914,849.



# COMPARATIVE SCHEDULE OF BUDGETED TO ACTUAL OPERATING REVENUE

## CUMBERLAND COUNTY COMPARATIVE SCHEDULE OF BUDGETED TO ACTUAL OPERATING REVENUE

# For The Fiscal Year Ended June 30, 2002

Budgeted Funds	(	Budgeted Operating Revenue	Actual Degrating Revenue	Over (Under) Budget
General Fund Types				
General Fund Road and Bridge Fund Jail Fund Local Government Economic Assistance Fund	\$	1,272,123 1,221,996 43,279 13,200	\$ 1,781,880 1,100,839 44,879 14,916	\$ 509,757 (121,157) 1,600 1,716
Special Revenue Fund Type				
Fire Protection Fund		3,000	 3,405	 405
Totals	\$	2,553,598	\$ 2,945,919	\$ 392,321
Reconciliation				
Total Budgeted Operating Revenue Above Add: Budgeted Prior Year Surplus Less: Other Financing Uses				\$ 2,553,598 424,468 (169,400)
Total Operating Budget Per Comparative Schedule Of Final Budget and Budgeted Expenditures				\$ 2,808,666





# CUMBERLAND COUNTY SCHEDULE OF OPERATING REVENUE

For The Fiscal Year Ended June 30, 2002

# GOVERNMENTAL FUND TYPES

Revenue Categories	Totals (Memorandum Only)		(Memorandum General		Re	pecial evenue nd Type
Taxes In Lieu Tax Payments Excess Fees Licenses and Permits Intergovernmental Revenues Miscellaneous Revenues	\$	459,666 20,522 27,103 1,414 1,314,318 1,103,967	\$	456,358 20,522 27,103 1,414 1,314,318 1,103,967	\$	3,308
Interest Earned		18,929		18,832		97
Total Operating Revenue	\$	2,945,919	\$	2,942,514	\$	3,405



## COMPARATIVE SCHEDULE OF FINAL BUDGET AND BUDGETED EXPENDITURES

### CUMBERLAND COUNTY COMPARATIVE SCHEDULE OF FINAL BUDGET AND BUDGETED EXPENDITURES

For The Fiscal Year Ended June 30, 2002

FOI THE FISCAL TO	our Di			L FUND TY	PES	
Expenditure Categories		Final Budget	F	Budgeted penditures		Under (Over) Budget
General Government Protection to Persons and Property General Health and Sanitation Social Services Recreation and Culture Transportation Facilities and Services Roads Debt Service Capital Projects Administration	\$	359,695 135,791 39,921 900 53,964 4,250 1,089,460 21,382 309,420 784,883	\$	339,312 109,772 24,288 2,484 44,668 3,724 855,282 20,923 108,844 1,365,753	\$	20,383 26,019 15,633 (1,584) 9,296 526 234,178 459 200,576 (580,870)
Total Operating Budget - General Fund Types  Other Financing Uses: Borrowed Money-	\$	2,799,666	\$	2,875,050	\$	(75,384)
Kentucky Advanced Revenue Program - Principal Capital Lease Agreement- Principal on Lease		155,000 14,400		155,000 14,386		14
TOTAL BUDGET - GENERAL FUND TYPES	_\$	2,969,066	\$	3,044,436	_\$_	(75,370)
		SPECIAL	REV	VENUE FUN	ID T	YPE
Expenditure Categories		Final Budget		Budgeted penditures		Under (Over) Budget
Protection to Persons and Property	\$	9,000	\$	2,638	\$	6,362
Total Operating Budget - Special Revenue Fund Type	\$	9,000	\$	2,638	\$	6,362
TOTAL BUDGET - SPECIAL REVENUE FUND TYPE	\$	9,000	\$	2,638	\$	6,362





# CUMBERLAND COUNTY SCHEDULE OF UNBUDGETED EXPENDITURES

For The Fiscal Year Ended June 30, 2002

Expenditure Items	Cumberland County Public Properties  Justice Center Construction Fund			
Experience remis	- rustice center constru	<u>etion i unu</u>		
Acquisition of Land/Buildings	\$	208,089		
Architecture Design		43,261		
Land Survey		3,950		
Environmental Survey		6,222		
Attorney's Fees		12,405		
Taxes and Fees		1,101		
Consulting Fees		3,500		
Bank Charge		10		
Total Expenditures	_ \$	278,538		



REPORT ON COMPLIANCE AND ON INTERNAL CONTROL OVER FINANCIAL REPORTING BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS



### EDWARD B. HATCHETT, JR. AUDITOR OF PUBLIC ACCOUNTS

To the People of Kentucky
Honorable Paul E. Patton, Governor
Gordon C. Duke, Secretary
Finance and Administration Cabinet
Dana Mayton, Secretary, Revenue Cabinet
Honorable Donna Thurman-Knight, Cumberland County Judge/Executive
Members of the Cumberland County Fiscal Court

Report On Compliance And On Internal Control Over Financial Reporting Based On An Audit Of Financial Statements Performed In Accordance With Government Auditing Standards

We have audited the financial statements of Cumberland County, Kentucky, as of and for the year ended June 30, 2002, and have issued our report thereon dated January 21, 2003. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in <u>Government Auditing Standards</u> issued by the Comptroller General of the United States.

#### **Compliance**

As part of obtaining reasonable assurance about whether Cumberland County's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grants, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed an instance of noncompliance that is required to be reported under <u>Government Auditing Standards</u> and which is described in the accompanying comment and recommendation.

• The County Should Have Required Depository Institutions To Pledge Or Provide Additional Collateral Of \$655,972 And Entered Into A Written Agreement To Protect Deposits



Report On Compliance And On Internal Control Over Financial Reporting Based On An Audit Of Financial Statements Performed In Accordance With Government Auditing Standards (Continued)

#### **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered Cumberland County's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses.

This report is intended solely for the information and use of management and is not intended to be, and should not be, used by anyone other than the specified party.

Respectfully submitted,

Edward B. Hatchett, Jr. Auditor of Public Accounts

Audit fieldwork completed - January 21, 2003



### CUMBERLAND COUNTY COMMENT AND RECOMMENDATION

For The Fiscal Year Ended June 30, 2002

The County Should Have Required Depository Institutions To Pledge Or Provide Additional Collateral Of \$655,972 And Entered Into A Written Agreement To Protect Deposits

On August 31, 2001, \$655,972 of the county's deposits of public funds were uninsured and unsecured. This included \$245,553 for the county's general and special revenue fund type accounts, and \$410,419 for the Cumberland Health Services Corporation Fund. According to KRS 66.480(1)(d) and KRS 41.240(4), financial institutions maintaining deposits of public funds are required to pledge securities or provide surety bonds as collateral to secure these deposits if the amounts on deposit exceed the \$100,000 amount of insurance coverage provided by the Federal Deposit Insurance Corporation (FDIC). The county should require the depository institutions to pledge or provide collateral in an amount sufficient to secure deposits of public funds at all times. We also recommend the county enter into a written agreement with the depository institution for the Cumberland Health Services Corporation Fund to secure the county's interest in the collateral pledged or provided by the depository institution. According to federal law, 12 U.S.C.A. § 1823(e), this agreement, in order to be recognized as valid by the FDIC, should be (a) in writing, (b) approved by the board of directors of the depository institution or its loan committee, which approval must be reflected in the minutes of the board or committee, and (c) an official record of the depository institution.

County Judge/Executive Donna Thurman-Knight's Response:

We agree with comments. We will notify the banks to ensure that they keep adequate collateral pledged to ensure that we have sufficient coverage to protect our deposits. As of June 2002, Health Services Corporation obtained a written security collateral agreement.

#### PRIOR YEAR FINDINGS

In the prior year report, we reported the following comment.

 The County Should Have Required Depository Institutions To Pledge Or Provide Additional Collateral of \$543,334 And Entered Into Written Agreements To Protect Deposits

This comment was not corrected.

# CERTIFICATION OF COMPLIANCE - LOCAL GOVERNMENT ECONOMIC ASSISTANCE PROGRAMS

### CUMBERLAND COUNTY FISCAL COURT

For The Fiscal Year Ended June 30, 2002

#### CERTIFICATION OF COMPLIANCE

#### LOCAL GOVERNMENT ECONOMIC ASSISTANCE PROGRAMS

#### **CUMBERLAND COUNTY FISCAL COURT**

For The Fiscal Year Ended June 30, 2002

The Cumberland County Fiscal Court hereby certifies that assistance received from the Local Government Economic Assistance Program was expended for the purpose intended as dictated by the applicable Kentucky Revised Statutes.

Name

County Judge/Executive

Name

County Treasurer

# CUMBERLAND COUNTY TOURISM COMMISSION AUDITED FINANCIAL STATMENTS

Year Ending June 30, 2002

# CUMBERLAND COUNTY TOURIST COMMISSION AUDITED FINANCIAL STATEMENTS

Year Ending June 30, 2002

### CUMBERLAND COUNTY TOURIST COMMISSION TABLE OF CONTENTS Year Ended June 30, 2002

	PAGE
DIRECTORY	1
INDEPENDENT AUDITOR'S REPORT	2
STATEMENT OF ASSETS, LIABILITIES, AND FUND EQUITY	3
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE	4
STATEMENT OF CASH FLOWS	5
NOTES TO THE FINANCIAL STATEMENTS	6 - 7
MANAGEMENT LETTER	8 - 9

### CUMBERLAND COUNTY TOURIST COMMISSION P.O. BOX 421 BURKESVILLE, KENTUCKY 42717

CHAIRMAN Brian Humphrey

VICE CHAIRMAN Eric Garland

SECRETARY Carolyn Spivey

TREASURER
Mark Brewington

COMMISSION MEMBERS
Peggy Branham
Greg Smith
Nancy Melocasky

# SAMMY K. LEE, P.S.C. Certified Public Accountant

261 Regency Circle, Suite 2 Lexington, KY 40503 (859) 278-4994

Member of American Institute of CPA's

Member of Kentucky Society of CPA's

#### INDEPENDENT AUDITOR'S REPORT

To the Tourist Commission Cumberland County Tourist Commission Burkesville, Kentucky 42717

I have audited the accompanying financial statements of Cumberland County Tourist Commission as of and for the year ended June 30, 2002, as listed in the table of contents. These financial statements are the responsibility of Cumberland County Tourist Commission management. My responsibility is to express an opinion on these financial statements based on my audit.

I conducted my audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that I plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit included examining on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. I believe that my audit provides a reasonable basis for my opinion.

In my opinion, the financial statements referred to above present fairly, in all material respects, the financial position of Cumberland County Tourist Commission as of June 30, 2002, and the results of its operations and cash flows for the year then ended in conformity with accounting principles generally accepted in the United States of America.

Lexington, Kentucky November 15, 2002

Lammy X. Ver ALC

Page 2

### CUMBERLAND COUNTY TOURIST COMMISSION STATEMENTS OF ASSETS, LIABILITIES, AND FUND EQUITY June 30, 2002

<u>ASSETS</u>	
Cash	\$ 22,244
Accounts receivable	7,151
Property and equipment	1,400
Less: Accumulated depreciation	(100)
TOTAL ASSETS	\$ 30.695
	<u>\$ 30,695</u>
LIABILITIES AND FUND EQUITY	
LIABILITIES	
Accounts payable and accrued liabilities	\$ 0
Total Liabilities	
•	0
FUND EQUITY	
Fund balance	30.605
	30,695
Total Fund Equity	30,695
TOTAL LIABILITIES AND FUND EQUITY	\$ 30,695
	<del>* 30,033</del>

The accompanying notes are an integral part of these financial statements. Page 3

# CUMBERLAND COUNTY TOURIST COMMISSION STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE For the Year Ended June 30, 2002

OPERATING REVENUES		
Tourism tax	\$	35,752
Swap meet income		511
Total Revenues		36,263
OPERATING EXPENDITURES		
Administration		2,690
Advertising and brochures		7,596
Depreciation		100
Donations		3,000
Professional services		950
Miscellaneous		1,356
Telephone		620
Swap meet		7,010
Travel	<del></del>	113
Total Expenditures		23,435
Excess (deficiency) of operating revenues over (under) operating expenditures		12,828
Over faller, obeliging exhausting		· · · · · · · · · · · · · · · · · · ·
Fund balance, beginning of year		17,867
FUND BALANCE, END OF YEAR	\$	30,695

### CUMBERLAND COUNTY TOURIST COMMISSION STATEMENT OF CASH FLOWS For The Year Ended June 30, 2002

CASH FLOWS PROVIDED (USED) FROM OPERATING ACTIVITIES: Net operating revenues Adjustments to reconcile change in net assets to net cash provided (used) by operating activities:	\$	12,828
Depreciation Changes in operating assets and liabilities: (Increase) decrease accounts receivable		100
Total adjustments		(7,151) (7,051)
Net cash flows provided (used) from operating activities:		5,777
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES Purchase of property and equipment	-	(1,400)
Net cash flows from capital and related financing activities		(1,400)
Net increase (decrease) in cash and cash equivalents		4,377
Cash and Cash Equivalents, beginning of year		17,867
CASH AND CASH EQUIVALENTS, AT END OF YEAR	\$	22,244
SUPPLEMENTAL DISCLOSURES Operating activities reflect interest paid during year	\$	0

### CUMBERLAND COUNTY TOURIST COMMISSION NOTES TO THE FINANCIAL STATEMENTS June 30, 2002

# NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

### Nature of Activities

Cumberland County Tourist Commission was created by an ordinance of Cumberland County Fiscal C Its primary purpose is to promote recreational, convention, and tourist activity, and to levy a transient ro tax of 3% of the rent charged by every person, company, corporation, or other like or similar persons doing business as motor courts, motels, hotels, inns or like business in Cumberland County.

### Basis of Accounting

The financial statements of the Commission have been prepared on the accrual basis of accounting and accordingly reflect all significant assets and liabilities.

### Statement of Cash Flows

For the purposes of the Statement of Cash Flows, the Commission considers all cash as cash and cash

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires the use of management's estimates.

### Property and Equipment

Property and equipment are recorded at cost, or if contributed property, at their estimated fair value at time of contribution. Repairs and maintenance are recorded as expenses; renewals and betterments are capitalized. The sale or disposal of property and equipment are recorded by removing the asset's cost ar related accumulated depreciation from the accounts and charging the resulting gain or loss to income.

Depreciation is provided for using the straight-line method, with one-half year's depreciation in the yea acquisition, over the estimated useful life of the assets. The estimated useful lives are as follows:

Property and Equipment

7 years

### NOTE 2. CASH AND CASH EQUIVALENTS

The total cash held by the Commission at June 30, 2002 is \$22,244. All monies are properly covered

Page 6

### CUMBERLAND COUNTY TOURIST COMMISSION NOTES TO THE FINANCIAL STATEMENTS - CONTINUED June 30, 2002

### NOTE 3. FAIR VALUES OF FINANCIAL INSTRUMENTS

The following methods and assumptions were used by the Commission in estimating its fair value disclosures for financial instruments:

Cash carrying amounts reported in the statement of financial position approximate fair values because of their short maturities.

The estimated fair values of the Commission's financial instruments, none of which are held for trading purposes, are as follows:

Financial Assets:	Carrying Amount	 Fair Value	
Cash and cash equivalents Accounts receivable	\$ 22,244 7,151	\$ 22,244 7,151	

# SAMMY K. LEE, P.S.C. Certified Public Accountant

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Member of Kentucky Society of CPA's

To the Tourist Commission Cumberland County Tourist Commission Burkesville, Kentucky 42717

Ku A.K.C.

In planning and performing my audit of the financial statements of Cumberland County Tourist Commission, for the year ended June 30, 2002, I considered the Commission's internal control structure to determine my auditing procedures for the purpose of expressing an opinion on the financial statements and not to provide assurance on the internal control structure.

However, during my audit I became aware of several matters that are opportunities for strengthening internal controls and operating efficiency. The memorandum that accompanies this letter summarizes my comments and suggestions regarding those matters.

I will review the status of these comments during my next audit engagement. I have already discussed these comments and suggestions with the Commission's personnel, and I will be pleased to discuss them in further detail at your convenience, to perform any additional study of these matters, or to assist you in implementing the recommendations.

Lexington, Kentucky November 15, 2002

### CUMBERLAND COUNTY TOURIST COMMISSION MANAGEMENT LETTER COMMENTS For The Year Ended JUNE 30, 2002

- 1. In my review of the internal control structure, adequate segregation of duties do not exist due to the size of the Commission's personnel. Due to personnel and financial limitations, adequate segregation of duties is not practical in this situation. Based on this inherent limitation, the Commission is operating very efficiently.
- 2. In my review of the bank account, I find that the Commission does not invest its deposits in an interest bearing account. I recommend that any excess cash be maintained in an interest bearing account.
- 3. In an effort to monitor accounts receivable, the Commission should request monthly collection reports from the fiscal court. This will prevent any discrepancies between the actual collections by the fiscal court and their remittances to the Commission